# **APPENDICES**

# APPENDIX A: RECORD OF PUBLIC PARTICIPATION

# CB8 Meetings on 197-a Plan for the Queensboro Bridge Area

The Committee held regularly scheduled meetings, all of which were open to the public, with notification through the Board's regular channels and posting the area. The 197-a Plan was the subject of a public hearing before the Board on March 9, 2005, and, as always, the public was offered the opportunity to speak and comment on its findings. The Board officially adopted the proposed 197-a Plan on March 9, 2005.

3/21/02	Committee Mtg	Organization & goals
4/12/02	Committee Mtg	Walk around waterfront site
6/13/02	Committee Mtg	Scope of Project and best possible uses for waterfront
7/25/02	Committee Mtg	Continued discussion of goals for plan
9/18/02	Full Board Mtg	CB8 authorizing the 197-a Plan
10/23/02	Committee Mtg	Review procedure for 197-a Plan
1/23/03	Committee Mtg	Continued discussion of waterfront use & role of professional planner
2/26/03	Committee Mtg	Discussion of White Paper draft
4/30/03	Committee Mtg	Discussion & proposed resolution approving draft of White Paper
6/11/03	Full Board Mtg	1-Resolution approving White Paper 2-Resolution authorizing raising of funds for 197-a Plan
9/30/03	Committee Mtg	Report on meetings with elected officials & possible conduits
1/13/04	Committee Mtg	Discuss conduits and resolution naming New York League for Conservation VotersEducation Fund (NYLCV-EF)
1/21/04	Full Board Mtg	Resolution approving NYLCV-EF as conduit
2/23/04	Committee Mtg	Discussion & preparation of RFP for retaining a planner
7/21/04	Full Board Mtg	Resolution approving Buckhurst Fish Jacquemart (BFJ) as planner
9/29/04	Committee Mtg	Discussion with BFJ on goals and objectives
10/25/04	Committee Mtg	Discussion of Streetscape & Bridge approach issues
11/15/04	Committee Mtg	Summary of City Agency meetings & discussion of waterfront
1/25/05	Committee Mtg	Preliminary landscape proposal; drawings for project; ferry resolution
2/9/05	Full Board Mtg	Resolution that there be no ferry landing at East 62nd Street and suggesting NYC Economic Development Corporation find alternate site in the sixties
3/9/05	Public Hearing	Presentation to the Community and full Community Board 8 of 197-a Plan; Resolution by Community Board 8 approving 197-a Plan

# Meetings with Public Officials

1/14/03	Meeting with Speaker Gifford Miller
1/22/03	Meeting with Manhattan Borough President's Waterfront Task Force Re: discussion of 197-a plans
3/19/03	Meeting with Manhattan Borough President's Waterfront Task Force Re: Jeanette Rausch of EDC on 197-a Plans
7/10/03	Meeting with State Senator Liz Krueger
8/1/03	Meeting with Congresswoman Carolyn Maloney
8/5/03	Meeting with Manhattan Borough President C. Virginia Fields
8/26/03	Meeting with Assemblyman. Pete Grannis
1/25/04	Meeting with Lee Chong, Manhattan Borough President Fields' Director of Land Use
2/6/04	Meeting with Assemblyman Jonathan Bing
2/23/04	Meeting with Councilmember Eva Moskowitz

The Community Board has the support of all the elected officials representing the Community District referred to above.

# Meetings with City Agencies

Community Board 8 submitted a white paper to all City agencies prior to meeting with them to discuss the proposed 197-a plan. This paper served as the basis for this 197-a Plan and was discussed in detail with all the agencies.

10/21/02	DOT	Walk around site with Manhattan Borough Commissioner Margaret Forgione
10/22/02	DCP	Reviewed outline of plan & procedures to accomplish goal
12/13/02	DP&R	Walk around with Joshua Laid to look at parks properties and waterfront
7/31/03	DP&R	Met with Commissioner Benepe & Manhattan Borough Commissioner Castro on 197-a Plan
10/25/04	DP&R	Met with Manhattan Borough Commissioner Castro on 197-a Plan
10/28/04	DOT	Met with Manhattan Borough Commissioner Forgione on 197-a Plan
10/28/04	LPC	Met with Chairman Tierney on 197-a Plan
11/04/04	EDC	Met with Stephen Hayes, Vice President, Real Estate Development Division, on 197-a Plan
2/24/05	DP&R	Met with Manhattan Borough Commissioner Castro on 197-a Plan

# Meetings with Other Groups

11/1 & 2/02	MAS	Municipal Art Society workshop on 197-a Plans
11/15/02	MAS	Met with Eva Handhardt to discuss 197-a Plan
1/23/05	EMA	East Midtown Association Bid to discuss plan
2/08/05	Alice Aycock	Artist, whose sculpture is located on top of Pavilion Park- discussion of 197-a Plan (see letter of support for plan)

# CB8 Resolutions Pertaining to 197-a Queensboro Bridge Area Plan

9/18/02	Community Board 8 authorizing the 197-a Plan
6/11/03	Community Board 8 approving the White Paper prepared by Buckhurst Fish & Jacquemart
6/11/03	Community Board 8 authorizing the 197-a Committee to raise funds to retain Planner
7/16/03	Community Board 8 authorizing retaining and repositioning kiosk on Bridge Plaza
1/21/04	Community Board 8 authorizing retention of the New York League for Conservation Voters- Education Fund (NYLCV-EF) as a conduit for 197-a Plan
7/21/04	Community Board 8 authorizing retention of and signing contract with planner, Buckhurst Fish & Jacquemart
2/9/05	Community Board 8 stating there should be no ferry landing at East 62nd Street and suggesting the NYC Economic Development Corporation (NYC EDC) find alternate site in the sixties
3/9/05	Community Board 8 approving the adoption of the 197-a Plan prepared by Buckhurst Fish & Jacquemart

# Resolution of Manhattan Borough Board

2/17/05 The Department of City Planning shall accelerate its review of a Community Board's 197-a Plan

# APPENDIX B: CONSISTENCY WITH RELATED PLANS AND POLICIES & CHRONOLOGY OF PLANNING EFFORTS SINCE 1986

### CONSISTENCY WITH RELATED PLANS AND POLICIES

The Queensboro Bridge Area 197-a Plan is consistent with the goals set forth in planning policy documents produced by the City of New York, including the City Planning Commission's *Strategic Plan*, the Mayor's *Preliminary Ten-Year Capital Strategy (2006-2015)*, and the Manhattan Borough President's *Comprehensive Manhattan Waterfront Plan*, as modified and adopted Summer 1997.

As a community-sponsored plan centered on the goals of improving waterfront access, enhancing existing open space, creating new open space areas, improving connectivity between open spaces, enhancing streetscapes and preserving views to and from the Queensboro Bridge and the waterfront, this 197-a Plan is consistent with the City Planning Commission's *Strategic Plan*, that includes the objective to "revitalize the waterfront and enhance public open spaces." The 197-a Plan is also in harmony with stated strategies of the Mayor's *Preliminary Ten-Year Capital Strategy*, which supports the Department of Parks and Recreation's continuing commitment to provide quality open space. This strategy provides \$86.7 million for the acquisition of new parkland and tree planting, with \$74.4 million dollars of the allocation directed toward tree planting and the Greenstreets program to transform concrete traffic triangles and malls into green spaces, and \$18.3 million to reconstruct the landscape and bikeway at East River Park. The Plan is also consistent with the Manhattan Borough President's *Comprehensive Manhattan Waterfront Plan*, which calls for the creation of "a waterfront gateway along the Queensboro Bridge corridor by redeveloping spaces on the north side of 59th Street between Second Avenue and the East 60th Street Pavilion Park and esplanade," and the continuation of efforts "to relocate the 60th Street heliport and create public open space."

The current proposal is also consistent with a number of plans and policies that the City has developed for the waterfront area, as follows:

# A Greenway Plan for New York City, 1993, NYC Department of City Planning (DCP).

The Greenway Plan's goal of creating 350 miles of greenway throughout the City includes the Manhattan Waterfront Greenway, a continuous 32-mile pathway around the Borough. This Plan seeks to connect existing waterfront segments, create new waterfront pathways and, where necessary, on-street routes to serve as interim links between the waterfront paths in Manhattan.

### Plan for The Manhattan Waterfront, NYC Comprehensive Waterfront Plan, 1993, NYCDCP.

This waterfront plan addressed detailed studies of waterfront areas ("reaches") in Manhattan and makes specific recommendations for improved connections to and from the waterfront, esplanade construction, and creation of improved access at specific cross streets, including pedestrian bridges.

<u>East River Bikeway and Esplanade Master Plan Report</u>, 1996, NYC Economic Development Corporation. Describes a continuous bikeway and esplanade running the length of the East River, from the Battery to East 125th Street, and lists plans and concerns for the area from the Battery to East 63rd Street. The Report includes design guidelines for mixed-use paths, on-street bike lanes, and plants and architectural elements along the esplanade.

# New Waterfront Revitalization Program, NYC Department of City Planning, 2002.

Addresses the City's waterfront policies and consistency review process for projects located within the New York State coastal zone. A project is considered consistent with the WRP when it will advance one or more of

the 10 WRP policies. Relevant NYC Waterfront Revitalization Plan Coastal Zone policies in the study area include:

- <u>Policy 8.1</u> Preserve, protect, and maintain existing physical, visual and recreational access to the waterfront;
- <u>Policy 8.2</u> Incorporate public access into new public and private development where compatible with the proposed land use and coastal location;
- <u>Policy 9.1</u> Protect and improve visual quality associated with New York City's urban context and the historic and working waterfront;
- Policy 10.1 Retain and preserve designated historic landmarks and features.

### CHRONOLOGY OF PLANNING EFFORTS SINCE 1986

<u>Upper East Side Public Recreational Open Space Facilities Inventory & Analysis, 1986-1987</u> Prepared by Thomas Balsley Associates.

This study assessed the general recreational needs of the area between 53rd Street, 96th Street, Fifth Avenue, and the East River. While it does not address the Queensboro bridge area specifically, it does identify some of the primary issues in the vicinity of the bridge that remain relevant today. These issues include the lack of open space, particularly in the inland areas, and the need to redistribute active and passive open space in order to provide a more balanced recreational system for the surrounding communities.

# Queensboro Bridge East River Waterfront Gateway Planning and Urban Design Study, 1988

Prepared by Buckhurst Fish Hutton Katz and Quennell Rothschild Associates for The Parks Council and The Municipal Art Society.

This study was the first to focus specifically on the Queensboro bridge area. It presents data on the area's existing conditions and discusses its potential as a recreational area. It also reviews the relationship between a possible revitalization effort and current city policies and plans such as the Waterfront Revitalization program. In addition, it makes a strong case against the hotel/heliport proposal that the Department of Ports and Terminals had been supporting at that time. The study argues that a hotel/heliport complex would ruin opportunity for further revitalization efforts, as well as increase pollution and noise in an already crowded area.

# Proposal for Open Space Plan: Queensboro Bridge Waterfront Gateway, January 5, 1990

Prepared by the East River Waterfront Conservancy and NYC Dept. of City Planning.

This proposal for the improvement of open space around the Queensboro Bridge recommended integrating a number of publicly owned open spaces along the waterfront and several parcels along 59th and 60th Streets to Second Avenue, into a linear gateway park, providing access to the East River waterfront.

# East River Waterfront Park: A Feasibility Study, February 1990

Prepared by Quennell Rothschild Associates and Craig Whitaker Architects for Greenacre Foundation. This study reviewed various economic, jurisdictional, and engineering issues for the creation of the gateway park, and presented two possible plans for a waterfront park between 59th and 61st Street. The goals of

both plans included increasing the amount of open space around the waterfront and improving public access. It does not address the areas under the bridge (between 59th and 60th Streets, and Second Avenue to the west) that were discussed in the Queensboro Bridge Waterfront Gateway proposal.

# East 60th Street Restaurant Facility Entrance Design Criteria, 1993

This document provides guidelines for the creation of a restaurant in the waterfront area, as proposed by both plans discussed in the February 1990 feasibility study. The primary issue discussed in the document is the contextual relationship between the park and the restaurant and whether the restaurant will create a private space within the public waterfront area.

### The East River Gateway Proposal, 1994

This proposal calls again for a comprehensive open space plan to guide the many agencies that control property in the area.

# Comprehensive Manhattan Waterfront Plan, as modified and adopted, 1997

Prepared for the Manhattan Borough President.

The borough-wide 197-a plan provides recommendations for the waterfront of the entire borough, including some specific recommendations for 59th to 62nd Street. For instance, there are recommendations for a Roosevelt Island Tramway signage program and a gateway enhancement plan for the approach into Manhattan from the bridge.

### Greater Bridgemarket Traffic Study, 1998

Prepared by New York City Department of City Planning, Transportation Division.

This study examined present and future traffic conditions, on- and off-street parking conditions, transit service, and pedestrian circulation in the area bounded by York Avenue/Sutton Place on the east, Second Avenue on the west, East 57th Street on the south and East 64th Street on the north. It recommended improvements to enhance vehicular and pedestrian safety, reduce congestion and improve air quality including signal timing modifications, transit improvements and truck signage improvements.

# Resolution by Community Board 8 authorizing the Development of a 197-a Plan for the Queensboro Bridge Area, September 30, 2002

This resolution states that because the city proposes to redevelop the waterfront area, and because the city wants the community to become involved in the redevelopment process, the community has decided to create a 197-a plan to guide the city in its attempt to revitalize the area.

Kenneth M. Moltner Chair

Elizabeth McKee District Manager



505 Park Avenue Suite 620 New York, N.Y. 10022 (212) 758-4340 (212) 758-4616 (Fax) www.decny.com/cb8 - Website C88M@aol.com - E-Mail

# The City of New York Manhattan Community Board 8

September 30, 2002

Hon. Amanda M. Burden Chair Department of City Planning 22 Reade Street New York, New York 10007

Dear Chair Burden:

At its Land Use/Full Board meeting on Wednesday, September 18, 2002, Community Board 8M passed the following resolution by a vote of 33 in favor, 0 opposed and 2 abstentions:

WHEREAS Community District 8M has the least amount of parkland among Districts citywide, and

WHEREAS the City will be planning, in the near future, the development of the vacant heliport site at 62<sup>nd</sup> Street, and

WHEREAS the City has suggested that the community provide input for the planning of this site, and

WHEREAS the 197-a Plan is the appropriate process for doing so, and

WHEREAS the community has long been desirous of linking and improving access to the open spaces from the East River Esplanade, Heliport Site, and from 59<sup>th</sup> and 60<sup>th</sup> Streets up to the Tramway Park, including the entryway to the Queensborough Bridge, and

WHEREAS each one of these sites will be developed over a period of time based on available funding,

THEREFORE BE IT RESOLVED that Community Board 8M authorizes the development of a 197-a Plan for the above-mentioned open spaces to be linked in a complete visual and physical parkland plan.

Sincerely.

Chair

cc: Hon, Michael Bloomberg

Hon. A. Gifford Miller

).) Mo Homen

Hon. C. Virginia Fields

Hon. Liz Krueger

Hon. John Ravitz

Hon. Pete Grannis

Hon. Eva Moskowitz

Margaret Forgione, Manhattan Borough Commissioner, NYC DOT

William Castro, Manhattan Borough Commissioner, NYC DPR

Richard Barth, Director, Manhattan Office, Department of City Planning

Shampa Chanda, Department of City Planning

Elizabeth McKee District Manager



505 Park Avenue Suite 620 New York, N.Y. 10022 (212) 758-4340 (212) 758-4616 (Fax) info@cb8m.com- E-Mail www.cb8m.com - Website

# The City of New York Manhattan Community Board 8

February 16, 2005

Mr. Paul Januszewski The Economic Development Corporation 110 William Street New York, NY 10007

Re: 197-a Plan for the Queensboro Bridge Area.

Dear Mr. Januszewski:

At the Wednesday, February 9, 2005 Land Use Committee meeting of Community Board 8M the following resolution was adopted by a vote of 27 in favor, 1 opposed, and 0 abstentions:

WHEREAS, the status of the Economic Development Corporation's East River Commuter Ferry Service at East 62<sup>nd</sup> Street is currently uncertain due to conditions beyond EDC's control; and

WHEREAS, there are no plans at this time to implement the installation of a ferry landing at East 62<sup>nd</sup> Street; and

WHEREAS, Community Board 8M is well along in its 197-a Plan which includes a new public park at the waterfront, between 59th and 63rd Streets, and it would be difficult to have a ferry landing at East 62rd Street; and

WHEREAS, Community Board 8 prior to the initiation of the 197-a plan supported the installation of a ferry landing at East 62<sup>nd</sup> Street,

THEREFORE, BE IT RESOLVED that, consistent with the vision of its 197-a Plan, Community Board 8 has adopted the position that there should not be a ferry landing between East 59<sup>th</sup> and East 63<sup>rd</sup> Streets where the proposed riverfront park is to be located, and

THEREFORE, BE IT FURTHER RESOLVED, that Community Board 8 suggests the Economic Development Corporation identifies an alternate location in the East Sixties for the siting of a ferry landing.

Sincerely,

Charles S. Warren

Larles S. Warren

Chair

Judith E. Schneider and Helene Simon

Co-Chairs, 197-a Queensboro Bridge Area Subcommittee

Judith E. Schneider & Helen Simon

cc: Stephen Hayes

Elizabeth McKee District Manager



505 Park Avenue Suite 620 New York, N.Y. 10022 (212) 758-4340 (212) 758-4616 (Fax) info@cb8m.com- E-Mail www.cb8m.com - Website

### The City of New York Manhattan Community Board 8

March 14, 2005

Hon. Amanda Burden
Director, Department of City Planning
22 Reade Street
New York, New York 10007

# RE: 197-a Plan for the Queensboro Bridge Area

Dear Director Burden:

At the Wednesday, March 9, 2005 Land Use Committee meeting of Community Board 8M the following resolution was adopted by a vote of 29 in favor, 0 opposed, and 2 abstention:

WHEREAS, Community Board 8 has developed a 197-a Plan to enhance the open spaces and to connect the corridors of open space from 2<sup>nd</sup> Avenue to the waterfront along the Queensboro Bridge at East 59<sup>th</sup> Street to East 63<sup>rd</sup> Street; and

WHEREAS, the 197-a Plan was developed as a result of many meetings over a period of two years with Community Board 8 members, members of the community, and representatives of city agencies and elected officials; and

WHEREAS, the 197-a Plan provides access to the waterfront from the avenues; and

WHEREAS, the 197-a Plan improves the neighborhood, which is changing from commercial to residential along 60th Street; and

WHEREAS, Pavilion Park is used mostly by dog owners, and the open space and increased amenities would strengthen its presence in the community and bring more residents to the park; and

WHEREAS, the southern end of the Esplanade was dormant prior to the current FDR reconstruction and the 197-a Plan identifies its highest and best use as a riverfront community park; and

WHEREAS, the 197-a Plan recognizes that an economic component may be required, and in such case that a small scale economic component such as a seasonal café should be considered to help meet park maintenance costs and to provide activity and security to the Esplanade; and

WHEREAS, the plan prepared by Buckhurst Fish & Jacquemart meets the goals and objectives in Community Board 8's Resolution of September 18, 2002; and

WHEREAS, upon the successful completion of the 197-a Plan, Community Board 8 understands it will be necessary for Community Board 8 to work with the appropriate city agencies, elected officials and other funding sources to identify and procure the financial support to implement the Plan;

THEREFORE, BE IT RESOLVED, that Community Board 8 approves the adoption of the 197-a Plan prepared by Buckhurst Fish & Jacquemart.

Sincerely,

Charles S. Warren

Chair

Judith E. Schneider and Helene Simon

Co-Chairs, 197-a Queensboro Bridge Area Subcommittee

Judith E. Schneide and Helene Simon me

cc:

Hon. A. Gifford Miller

Hon. C. Virginia Fields

Hon. Carolyn Maloney

Hon. Liz Krueger

Hon. Jonathan Bing

Hon. Pete Grannis

Hon. Eva Moskowitz

Hon. Adrian Benepe

Hon. William Castro

TT TOTAL TOTAL

Hon. Iris Weinshall

Hon. Margaret Forgione

Hon. Robert Tierney

Mr. Steven Hayes

Mr. Raymond Gastil

Ms. Elizabeth Mackintosh

Mr. Adam Wolf



# THE CITY OF NEW YORK OFFICE OF THE PRESIDENT BOROUGH OF MANHATTAN

C. VIRGINIA FIELDS BOROUGH PRESIDENT

# MANHATTAN BOROUGH BOARD RESOLUTION February 17, 2005

WHEREAS, The City Charter, in Section 197-a, authorizes community boards and borough boards to sponsor plans for the development, growth, and improvement of the city, its boroughs and communities;

WHEREAS, Once approved by the City Planning Commission and adopted by the City Council, 197-a plans guide future actions of city agencies in the areas addressed in the plans,

WHEREAS, Community Boards in Manhattan have and will continue to submit 197-a Plans to the Department of City Planning as a Land Use Application pursuant to Section 197-a in order to commence review of the Plan through the Uniform Land Use Review Procedure (ULURP),

WHEREAS, Such 197-a Plans are the result of a multi-year dollaborative effort of Community Boards and its residents, business owners and key stakeholders to develop a framework to guide decisions concerning public and private sector land use initiatives;

WHEREAS, Developers throughout Manhattan are expected from time to time to submit ULURP applications to change the zoning of certain portions of the borough in order to accommodate plans for expansion and/or new development;

THEREFORE BE IT RESOLVED, That the Department of City Planning shall accelerate its review of a Community Board's 197-a application. This is necessary in order to expedite the certification process of the community-based plan in order to move forward to the Planning Commission and City Council review process when a Community Board submits a 197-a Plan prior to, or coincident with, the submission of a major land use proposal (197-c application) related to the same zoning lot or lots:

THEREFORE BE IT RESOLVED, that the Department of City Planning cannot decline to certify a 197-a application which is complete and

THEREFORE BE IT RESOLVED, that the Department of City Planning cannot halt the processing of said 197-a application in any Community District because there is a 197-c application pending consideration and

THEREFORE BE IT FURTHER RESOLVED, That the New York City
Department of City Pianning shall officially take into consideration a Community
District's 197-a plan by (1) providing written notification to prospective Developers
whose application affects the respective Community District, about the existence of
the 197-a plan, and (2) requesting a written response to such plan, and how such
plan will be utilized. The Community Board shall also be notified in both instances.
No further action shall be initiated by the Department of City Planning without said
process being adhered to.

C. Virginia Fields Manhattan Borough President

### LIZ KRUEGER SENATOR, 26TH DISTRICT

ALBANY OFFICE ROOM 302 LEGISLATIVE OFFICE BUILDING ALBANY. NEW YORK 12247 (5181455-2297 FAX (5181426-6874

DISTRICT OFFICE 211 EAST 43RD STREET SUITE 1300 NEW YORK, NEW YORK 10017 (212) 490-9535 FAX (212) 490-2151

E-MAIL LKRUEGER@SENATESTATE.NY US





RANKING MINORITY MEMBER HOUSING, CONSTRUCTION & COMMUNITY DEVELOPMENT

COMMITTEES

AGRICULTURE
ALCOHOLISM & DRUG ABUSE
CHILDREN & FAMILIES
CITIES
CONSUMER PROTECTION
SOCIAL SERVICES

December 18th, 2003

To Whom It May Concern:

I write to lend my full support for Community Board 8's efforts to develop a Queensboro Bridge Area 197-A Plan. Community Board 8 has taken the initiative in planning for the revitalization of the area in the vicinity of the Queensboro Bridge, and the implementation of this plan would significantly improve the quality-of-life of the overall neighborhood.

Community Board 8 suffers from a serious deficiency in public open space. The ratio of park acres per 1,000 persons is only .60, which is far below the city average of 3.82, and the area examined in the proposed 197-A plan is far from both Central Park and Carl Schurz Park. In addition, access to the waterfront is limited in this neighborhood and along most of the East Side. Through the creation of a network of open spaces arranged around the Bridge with connections to the waterfront, this plan represents an opportunity to address the need for more open green space, while reclaiming the waterfront for purposes that address the social and recreational needs of the surrounding community.

I also want to emphasize that the 197-a plan is consistent with the stated policies of the City's Waterfront Revitalization Program and the 1997 Comprehensive Manhattan Waterfront Plan, which consists of a set of recommendations passed by the City Council to guide the future use and improvement of Manhattan's entire waterfront.

The provisions in the New York City Charter (Section 197-a) for the development of local plans gives Community Boards an ideal framework for community-based planning. Community Board 8 is seizing this opportunity through the development of a feasible plan that directly addresses the community's need for open space and access to the waterfront. I am committed to working with the New York City Department of City Planning and other relevant agencies to ensure that Community Board 8's vision for this neighborhood is realized.

Sincerely, Trueger

Liz Krueger State Senator

SPEAKER

# GIFFORD MILLER COUNCIL MEMBER • 5TH DISTRICT

DISTRICT OFFICE

336 EAST 73<sup>50</sup> STREET, SUITE C
NEW YORK, NY 10221
(212) 535-5554
FAX (212) 535-6096

miller@council.nyc.ny.us



THECITYOFNEWYORK

February 3, 2004

To Whom It May Concern:

I am proud to support the Queensboro Bridge Area Proposed 197-a Plan to provide open green space, passive recreational facilities and street greenery to an area stretching from the East River Esplanade to Tramway Park (at Second Avenue between 59th and 60th streets).

The area surrounding the Queensboro Bridge has long been underutilized and neglected as construction projects and infrastructure improvements have taken priority. The area is an important component of our city and includes the grand Queensboro Bridge, the open space setting of the East River, and important transportation links (the East side of Manhattan is directly connected to Roosevelt Island via the tramway and the area is bisected by the FDR Drive along the East River linking Manhattan and other boroughs).

Despite the fact that Manhattan Community District Eight is one of the most densely populated residential areas in the city, the ratio of park acres per 1,000 persons in Community Board Eight is only 0.60 - far below the city average of 3.82. The Queensboro Bridge area has even less open space and street greenery is sparse.

The 197-a plan establishes a network of public open spaces around the Bridge, including the enhancement of the Bridge Plaza at Second Avenue. The plan would improve connections between existing open space areas (including Honey Locust Park and extension, The Triangle, the Queensboro Oval, Pavilion Park and Tramway Park), as well as create safer and more efficient vehicular and pedestrian pathways and make sidewalk improvements, including street trees.

In 2002, Community Board 8 passed a resolution authorizing a 197-a plan for the Queensboro Bridge Area to help guide the city in its attempts to revitalize the area.

I look forward to working with the planners, community board members, government agencies and neighborhood groups to do everything possible to make the 197-a plan a reality. If successful, the community and our city will reap the benefit for years to come.

signification,

CIFFORD MILLER

Speaker



ALEXANDER B. PETE GRANNIS 65th Assembly District New York County

> CHAIRMAN Committee on insurance

# THE ASSEMBLY STATE OF NEW YORK **ALBANY**

☐ 1672 First Avenue New York, New York 10128 (212) 880-4906

Room 712 Legislative Office Building Albany, New York 12248 (518) 455-5676

February 13, 2004

Mr. Charles S. Warren Chair Community Board 8 Manhattan 505 Park Avenue - Suite 620 New York, NY 10022-1106

Dear Mr. Warren: Chuck,

The Queensboro Bridge Area 197-a Plan that Community Board 8 is developing has my full support. The creation of a greenway along 59<sup>th</sup> and 60<sup>th</sup> Streets from Tramway Park on Second Avenue to the East River Esplanade with the inclusion of the former Heliport site will greatly improve the appearance of this corridor and the general quality of life for the resident community

The implementation of this plan would add usable green space to CB 8, which at present has a dearth of such amenities, as you and CB8 members know well. In addition, this plan will improve access to the waterfront, which is limited in this neighborhood and along most of the Upper East Side.

Based on my staff's participation in the meetings with the Board's 197-a Queensboro Bridge Area Subcommittee and discussions with the Board members who are working on this plan, I believe that it has been well conceived and conforms to the intentions of Section 197-a of the New York City Charter for community-based planning. Please feel free to call on me if I can be of any assistance in helping to ensure that this project comes to fruition.

Alexander B. Grannis Member of Assembly



# THE ASSEMBLY STATE OF NEW YORK ALBANY

COMMITTEES

Health

Housing
Judiciary

Social Services

Tourism, Arts & Sports Development

February 13, 2004

Mr. Charles Warren Chairman, Manhattan Community Board 8 505 Park Avenue, Suite 620 New York, NY 10022

Dear Chuck:

I write in support of Community Board 8's efforts to create a proposed 197-a plan for the Queensboro Bridge area between East 59<sup>th</sup> and 60<sup>th</sup> Streets and on the FDR Drive in the East 60s.

The Upper East Side area served by Community Board 8 has some of the least amount of parkland of any community board area in New York City. There is also little access to the East River waterfront. The proposed 197-a plan will expand open space and waterfront access, bring much needed greenery to an area where it is desperately needed, and create safer and more efficient pedestrian, bicycle and automobile pathways. At the same time, the proposed 197-a plan will preserve views to and from the East River and Queensboro Bridge.

With the renovation of the FDR Drive commencing soon and scheduled to be completed in April 2007, now is the appropriate time to enact this 197-a plan. We should not move forward with reconstruction of the FDR Drive and the Bridge area without a comprehensive plan for the East 50s and East 60s that takes into account the changes to the neighborhood that will occur over the next few years. Further, the plan is consisted with the policies stated in New York City's Waterfront Revitalization Program and Comprehensive Waterfront Plan.

Please let me know how my office may be of assistance to Community Board 8 as it develops its vision for an area that is a vital part of the Upper East Side and

FEB 1 7 2004

COMMUNITY BOARD #8
N.Y.C.-MANHATTAN

Sincerely,

Jonathan L. Bing Assembly Member 14TH DISTRICT, NEW YORK

2331 RAYBURN HOUSE OFFICE BUILDING WASHINGTON, DC 20515-3214 (202) 225-7944

COMMITTEES: FINANCIAL SERVICES

**GOVERNMENT REFORM** 

JOINT ECONOMIC COMMITTEE



# Congress of the United States

# House of Representatives

Washington, 20 20515-3214

DISTRICT OFFICES:

1651 THIRD AVENUE
SUITE 311

NEW YORK, NY 10128
(212) 860-0606

28-11 ASTORIA BOULEVARD ASTORIA, NY 11102 (718) 932-1804

Weesms: www.house.gov/maloney

February 23, 2004

Helene Simon and Judith Schneider Co-Chairs 197-A Queensboro Bridge Area Subcommittee Community Board 8 505 Park Avenue – Suite 620 New York, NY 10022

Dear Ms. Simon and Ms. Schneider.

I am writing to express my enthusiastic support of Community Board 8's effort to develop a 197-A plan for the area near the Queensboro Bridge. Now that the 60th Street Heliport has been closed, it is important to the community for this area near the waterfront to be developed for the enjoyment of the general public. I am encouraged that Community Board 8 is taking the lead in developing a plan for the area.

Open space is scarce within Community Board 8, which is one of the most the most densely populated communities in the nation. While the average ratio of park acres per 1000 persons citywide is 3.82, Community Board 8's ratio is only .60. Further, the neighborhood in question is located at a significant distance from both Central Park and Carl Schurz Park, which are currently the closest parks in the area. Accordingly, if this area is developed as park space it will provide much-needed relief to the surrounding community. Moreover, proper development of this area will, for the first time in memory, provide the public with access to the waterfront.

I am delighted that Community Board 8 is availing itself of the opportunity provided by Section 197-a of the New York City Charter to develop a land use plan for this area. Community Board 8 has been particularly vocal about the need to develop land use plans that create a more human scale in a densely populated community. By developing a plan to redevelop the Queensboro Bridge area for park and recreational use, Community Board 8 is fulfilling its historical pattern of encouraging the city to create oases of light, air and green space in this very urban neighborhood.

Simply put, this neighborhood needs this project. I look forward to working with Community Board 8 to bring this concept into reality.

Sincerely,

CAROLYN B. MALONEY

Member of Congress

CBM/jb

Please Reply To: 1651 Third Avenue, Suite 3TY, New York, NY 10128-3679

# EVA MOSKOWITZ COUNCIL MEMBER 4TH DISTRICT

o DISTRICT OFFICE
420 LEXINGTON AVENUE, SUITE 1710
NEW YORK, NY 10017
(212) 818-0580
FAX: (212) 818-0706

o CITY HALL OFFICE 250 BROADWAY, SUITE 1545 NEW YORK, NY 10007 (212) 788-7393 FAX (212) 442-1457



THE COUNCIL

OF THE

CITY OF NEW YORK

CHAIR EDUCATION

COMMITTEES
FINANCE
GOVERNMENTAL OPERATIONS
TRANSPORTATION

March 9, 2004

# To Whom It May Concern:

I am writing today to express my support for Community Board 8's 197(a) planning efforts for the Queensboro Bridge area. This plan will greatly improve our neighborhood as well as reviving a series of underutilized public spaces.

The areas surrounding the majestic Queensboro Bridge offer an opportunity to expand open space and recreational facilities in a neighborhood that is densely populated and starved of quality, local open space. The Bridgemarket development has already proven the commercial viability of development in this area, as well as highlighting the creative uses possible for the areas surrounding the bridge.

Community Board 8's proposed 197(a) plan goes a step further. The plan envisions a serious of interconnected public open spaces leading from the Tramway Plaza to the abandoned heliport at the foot of the Queensboro Bridge. This plan will create significant new open space resources in the community as well as opening up a beautiful are of the East River. The heliport site offers sweeping views of the river, the Queensboro Bridge, the United Nations and the Midtown skyline. Community Board 8's proposal will return this tremendous asset to the community and the city at large.

I look forward to working with the Community Board and the community groups active in supporting this plan. I hope to see movement on this issue in the near future. If you have any questions or concerns, please feel free to contact me or a member of my staff at (212) 788-7393.

Sincerely,

Eva Moskowitz Council Member

Mahinz

4<sup>th</sup> District

# ALICE AYCOCK AYC., LTD. 62 GREENE STREET NEW YORK, NY 10012 PHONE: 212-966-4722

FAX: 212-941-1895 EMAIL: <u>AAYCOCK301@AOL.COM</u>

Charles Warren, Chair Community Board 8 505 Park Avenue New York, New York 10022

March 7, 2005

Dear Charles Warren,

I would like to take this opportunity to express my support for the 197a Plan for the Queensboro Bridge area, which is being prepared for and presented to Community Board #6. In the fall of 1995, I completed the installation of the East River Roundahout at the park — a roof sculpture whose main element consisted of a looping spiral truss, which weaves through the roof system.

The project grew out of a collaborative process with the landscape architecture firm of Quennell Rothschild Associates of New York City and HOK/TCA associated architects for the New York Hospital, New York City. It utilized an existing structure along the waterfront, a former Sanitation Department garage, transforming it into a multi-use park pavilion by removing the skin and exposing the skeletal steel structure of the building to call attention to the site from the waterfront as well as the East River Esplanade.

I have met with Paul Buckhurst and some of the members of Community Board #6 to review and discuss their plans and I conveyed my enthusiasm for their proposal. Despite all of our efforts the area has never been able to link up coherently with the East River Esplanade and become the riverfront park that it was meant to be. This new development would extend our initial efforts in that direction and provide a delightful place for people to congregate along the river.

Sincerely,

Alice Aycock

# APPENDIX D: Recommendations and Status of Public Open Space and Park Projects CB 8 Manhattan 197-a Plan

Project	197-a Recommendations	Agency	Agency Plans and Issues	Status
Tramway Park	New plantings, pavings & park furniture (the schematic on p. 30 originated with developer Solow)	DPR	Major renovation planned by DPR: new plantings, pavings & park furniture. Capital and maintenance dollars are from Solow*, CPC required mitigation. DPR liked the design but bids came in too high; DPR is researching alternative materials (less costly) for the design.	Rebid late Aug./ early Sept. 2005; construction could begin by Feb 2006
Two Bridge Plazas	Limited landscaping of plazas & also adjacent to the on-ramp to the bridge – visually link to Tramway Park, could include planters in the vicinity of the kiosk	DOT	DOT has no plans for improving the two plazas; reservations about landscaping, concern about water seeping into old trolley station underneath plaza.  Note: Greenstreets program has an above-ground scheme w/ planters that don't require maintenance	Under ongoing discussion with DOT about possible. implementation. If DOT agrees on improvements, CB 8 would raise funds for project.
Trolley Kiosk in Bridge Plaza: Restoration	Supports restoration	DOT	DOT is planning on restoration of trolley kiosk (new roof, iron, and restoration of ceramic tiles)	To begin Summer '05; completion is expected Jan. '06.
Trolley Kiosk in Bridge Plaza: Relocation	Relocation of historic trolley kiosk to a more central, protected & dominant location	DOT	DOT has no plans to relocate the kiosk because it is too expensive to relocate; will install bollards around kiosk to protect it.	
14 Honey Locust Park & Triangle	Similar upgrading as Tramway Park	DOT	DOT property; DPR planned a full restoration upon DOT completion of bridge renovation program. Capital and maintenance dollars are from Solow*, CPC required mitigation. Landmarks & DOT would be involved with restoration plans; DOT needs access to ramp. DEP needs 1,800 sq. ft. of park (will remove & replace 2 trees) for 3 <sup>rd</sup> Water Tunnel. Project to be completed 2012. Solow mitigation monies could be transferred for waterfront park creation if DEP assumes Honey Locust Park/Triangle restoration.	Use of park for Water Tunnel work completed by 2012. CB8 requesting DEP to restore & fund restoration of area parcels.
Ramp from 14 Honey Locust Park to bridge	Renovate and decorate ramp for pedestrian use	DOT	DOT jurisdiction, not funded by Solow funds. DOT has no plans to renovate the ramp; needs ramp for access to bridge and may oppose use as a park-like area . (Pedestrian access on ramp dead-ends on bridge)	Under ongoing discussion with DOT. CB8 requesting DEP to restore & fund restoration of area parcels including ramp

Project	197-a Recommendations	Agency	Agency Plans and Issues	Status
14 Honey Locust Park Extension	Screening of vehicles & storage equipment by low walls, fencing and/or plantings	DOT DPR DEP	DOT jurisdiction; DOT intends to retain for parking & service area; DOT is OK on screening treatment.  If this area is to be used as a staging area for the 3 <sup>rd</sup> water tunnel construction, Shaft 33B will be located on this site, in addition to the underground shaft and distribution chamber, DEP would locate above ground: 2 shaft hatchways, a 10-foot high air vent, and one or two 3-foot high air release hydrants. DEP maintenance crews would need access to the site to inspect and maintain the shaft several times a week.	Manhattan Leg of Water Tunnel to be completed 2012, CB8 requesting DEP to fund restoration of area parcels including the extension area.
Pavilion Park	Refurbish Alice Aycock sculpture; upgrade park with landscaping; similar to Tramway Park upgrade; improve views by replacing opaque glass wall on north end	DPR	DPR does not have any plans for improving this park.  NYSDOT will upgrade glass wall upon EDC request, in conjunction with DPR, as agreed to by NYSDOT.  MAS has a maintenance fund for sculpture	Implementation will include fund raising by CB 8
Access ramp to Pavilion Park & stairs	Improve access by upgrading access ramp at 60 <sup>th</sup> St. & York Ave. & stairs to esplanade	DOT EDC NYSDOT (temp)	SDOT had upgraded ramp to use for temp NB access to FDR during FDR reconstruction (current use). When project is completed, ramp will no longer be used for this purpose.  NYCDOT and EDC have joint jurisdiction.  When FDR work is done, ramp reverts to NYCDOT/EDC. NYSDOT will upgrade ramp upon EDC request, in conjunction with DPR and NYCDOT, as per agreement with NYSDOT.	Ramp to be returned to NYCDOT/EDC by April, 2007. Under ongoing discussion with NYCDOT.
Proposed Waterfront Park	Incorporate former heliport site & space below Pavilion Park (former Sanitation MTS) which now acts as FDR temporary roadway into a future extension of existing esplanade (which is on the north) once FDR reconstruction is completed; incorporate esplanade, children's playground, planting, benches, a seasonal outdoor café and other amenities	EDC DPR NYCDOT NYSDOT	Former heliport site is under EDC jurisdiction. DPR supports 197-a plan's basic concept and extension of esplanade. Funding might be transferred from Solow mitigation monies for 14 Honey Locust Park to this site  NYSDOT is to restore esplanade area being used for FDR reconstruction. NYSDOT will upgrade site upon EDC request, in conjunction with DPR, as agreed by NYSDOT.	FDR reconstruction to be completed by April, 2007 (See explanation of proposed funds transfer in 14 Honey Locust Park description)

Streetscape: Trees	Planting of street trees every 12 ft. to 15 ft.; consider planting columnar/upright trees	DOT DPR	No funding for special street tree project beyond routine replacement/installation. DPR prefers 20 ft. spacing where appropriate (has guidelines for spacing from fire hydrants, signage, etc.) It may be a problem planting trees so closely in an area congested with many uses. DPR has some columnar species that may be appropriate for this area.	Implementation will include fund raising by CB 8.
			Trees are subject to private property owner's permission; tree and tree pit care are responsibility of property owner. Up to private property owners and CB to petition Parks for new/replacement street trees.	Property owners have been attending meetings. Their approval will be obtained by CR 8
Streetscape: Paving & other amenities	Decorative street guard rails, varied paving stones (Belgian block) to help differentiate sidewalk from street, unified design for sidewalk paving stones, trash receptacles, benches, streetlights, signage	БОТ	DOT has no plans for this.  New sidewalk liability legislation may make new sidewalk treatments as shown in 197-a plan less feasible; also there may be ADA issues with type of paving along curb.	Under ongoing discussion with DOT. Implementation will include fund raising by CB 8 and coordination with local organization.
			DOT requires a maintenance agreement for the recommended streetscape improvements. Either the private property owners or a local organization would need to sign this agreement	
Streetscape: Lampposts	Replace cobra-head lampposts along 59th & 60th streets with more decorative lampposts e.g. "M" pole design that reflected historic importance of the area	рот	DOT has no plans for this. The policy is to replace lampposts as needed. Poles could be "swapped" on the regular replacement cycle. DOT would require a maintenance agreement for special lampposts. "Multi-modal" federal funds might be available or "TEA-LU" (replaces "T21") funds for this and other streetscape improvements.	Implementation will include fund raising by CB 8 and coordination with local organization.
Streetscape: Lighting	Consider background floodlighting of bridge and decorative stone work	DOT LPC	DOT has no plans for this. Bridge's LPC landmark status (1973). Lights would not be attached to bridge. Expensive to implement and maintain. Some entity would have to be identified to install, maintain and run floodlighting.	Implementation will include fund raising by CB 8 and coordination with local entity.

\* See Appendix "E" for additional information about existing funding sources.

		59th Street	59th Street Corridor Monies	
		(Upas	(Updated 8/10/05)	
	Denarti	nont of Deale		
	Capital	Dital Recreation	Recreation	
		Maintanance	Jance	
		Non Discretionary		Funding Sources
4		Principal *	Available Balance*	
I ramway Park	\$ 767 719 00			
	\$ 60,000,00		\$	119,062.07 "Glick" Site Mitigation (Solom for
	\$ 290.712.00	9		"Glick" Site Mitigation (Selection)
				"Glick" Site Mitigation (Ponglet M. P.
Sancial				(Capital Funds Moved from 34.6.
a i fina	\$300,000,000			10111 24 Sycamores Park)
14 15				DOTDent of Design 8 C.
14 noney Locust Park	\$600,000.00+	9		Construction (Money to be given to DPR)
14 H		+	\$ 58,545.03	"Glick" Site Mitigation 18-1
14 noney Locust Extension				and mingation (Solow)
Olippinehora Oi				
(Rall Field?	Constructed	\$		
(Carl Fleid/Tennis Bubble)		00.000,000.00	\$ 172,575.47	172,575.47 "Glick" Site Milination (Bradeling 187)
24 Sycamores Park				gailor (Brodsky/Milstein [FAM Condo])
V 100 100 100 100 100 100 100 100 100 10	***0\$	\$ 131 400 00		
		0000	Ivot yet available "	"Glick" Site Mitigation (Ronald McDonald House)
Unspecified			<u> </u>	(Capital Funds Moved to Tramway Park)
	runds to be Specified	Funds to be Specified	Not vet available "	, , , , , , , , , , , , , , , , , , ,
			T	Glick Site Mitigation (Rockefeller University)
Pavilion Park	L spontanto			(Friglect not presented to CPC - Data not available)
Aycock Sculpture	Datametro	1,500,000.00	\$ 58.000 00 1	103 / 200
			\$ 150.000.00 1M	150.000.00 Ministral A.z.
rioposed Park at Waterfront	C#			anchal All Society
	0.9			

<sup>\*</sup>Amounts reflect balances as of March 31, 2005

\*\*This money could be used for Pavilion Park and the proposed park if DEP builds Shaft 33B of the Water Tunnel at 59th Street & 1st Avenue and agrees to restore and improve 14 Honey Locust Park/triangle and extension

\*\*\*DP&R will renovate/ADA bathrooms at 24 Sycamores Park with their funds& this money will go to Tramway renovation.

Elizabeth McKee District Manager



505 Park Avenue, Suite 620 New York, N.Y. 10022-1106 (212) 758-4340 (212) 758-4616 (Fax) www.cb8m.com - Website info@cb8m.com - E-Mail

# The City of New York Manhattan Community Board 8

August 18, 2005

The Honorable William Castro
Manhattan Borough Commissioner
NYC Department of Parks and Recreation
24 West 61<sup>st</sup> Street - 5<sup>th</sup> Floor
New York, New York 10023

RE: 197-a Queensboro Bridge Area Plan of Community Board 8

Dear Commissioner Castro:

We are pleased to send you a copy of the Plan that we have submitted to Department City Planning for Threshold Review.

Thank you for your help and continued support in this effort.

Helene Simon and Judith Schneider

Co-Chairs 197-a Committee

**Enclosure** 

Singerely

Elizabeth McKee District Manager



505 Park Avenue, Suite 620 New York, N.Y. 10022-1106 (212) 758-4340 (212) 758-4616 (Fax) www.cb8m.com - Website info@cb8m.com - E-Mail

# The City of New York Manhattan Community Board 8

August 18, 2005

The Honorable Margaret Forgione Manhattan Borough Commissioner NYC Department of Transportation 40 worth Street - 11<sup>th</sup> Floor New York, New York 10013

RE: 197-a Queensboro Bridge Area Plan of Community Board 8

Dear Commissioner Forgione:

We are pleased to send you a copy of the Plan that we have submitted to Department City Planning for Threshold Review.

eith & Schneiden

Thank you for your help and continued support in this effort.

Helene Simon and Judith Schoeider

Co-Chairs 197-a Committee

**Enclosure** 

Sincérely

Elizabeth McKee District Manager



505 Park Avenue, Suite 620 New York, N.Y. 10022-1106 (212) 758-4340 (212) 758-4616 (Fax) www.cb8m.com - Website info@cb8m.com - E-Mail

# The City of New York Manhattan Community Board 8

August 18, 2005

Mr. Stephen Hayes
Vice President Real Estate Development Division
NYC Economic Development Corporation
110 Williams Street
New York, New York 10038

RE: 197-a Queensboro Bridge Area Plan of Community Board 8

Dear Mr. Hayes:

We are pleased to send you a copy of the Plan that we have submitted to Department City Planning for Threshold Review.

Thank you for your help and continued support in this effort.

Helene Simon and Judith Schneider

Co-Chairs 197-a Committee

**Enclosure** 

Singerely

Elizabeth McKee District Manager



505 Park Avenue, Suite 620 New York, N.Y. 10022-1106 (212) 758-4340 (212) 758-4616 (Fax) www.cb8m.com - Website info@cb8m.com - E-Mail

# The City of New York Manhattan Community Board 8

August 18, 2005

The Honorable Angela Licata Assistant Commissioner NYC Department of Environmental Protection 59-17 Junction boulevard Flushing, New York 11373

RE: 197-a Queensboro Bridge Area Plan of Community Board 8

Dear Commissioner Licata:

We are pleased to send you a copy of the Plan that we have submitted to Department City Planning for Threshold Review.

Thank you for your help and continued support in this effort.

Sincerely

Melene Simon and Judith Schneider

Co-Chairs 197-a Committee

**Enclosure** 

Elizabeth McKee District Manager



505 Park Avenue, Suite 620 New York, N.Y. 10022-1106 (212) 758-4340 (212) 758-4616 (Fax) www.cb8m.com - Website info@cb8m.com - E-Mail

# The City of New York Manhattan Community Board 8

August 18, 2005

The Honorable Robert B. Tierney Chairman NYC Landmarks Preservation Commission 1 Centre Street - 9<sup>th</sup> Floor New York, New York 10007

RE: 197-a Queensboro Bridge Area Plan of Community Board 8

Dear Chairman Tierney:

We are pleased to send you a copy of the Plan that we have submitted to Department City Planning for Threshold Review.

Thank you for your help and continued support in this effort.

Sincerely

Helene Simon and Judith Schoeider

Co-Chairs 197-a Committee

**Enclosure**